Collaborative Development of a Northern Canadian Regional Study: It's Hard, It Takes Time, and It's Worth It!



Kim Pawley

Director - Environment & Renewable Resources, Northern Affairs, CIRNAC

Canada

Kim.pawley@rcaanc-cirnac.gc.ca

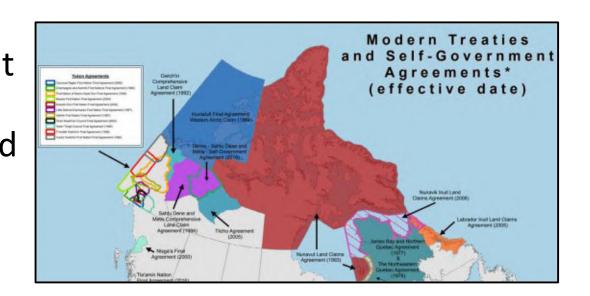
Brett Wheler, Tlicho Government Mark Cliffe-Phillips, Mackenzie Valley Impact Review Board



Northern Resource Management

Reconciliation in Action:

Integrated, participatory resource co-management regimes in Northern Canada are rooted in land claim agreements which shape how Indigenous, federal & territorial governments work together



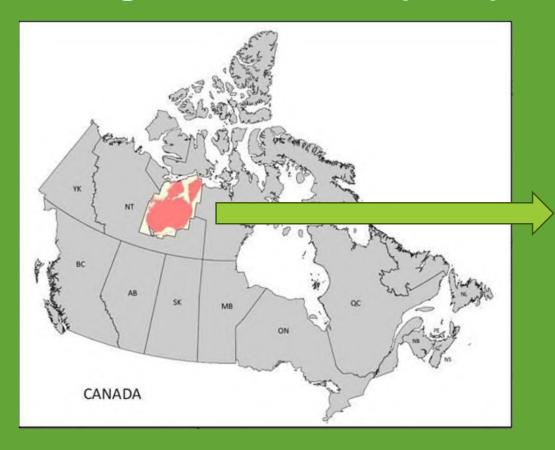
Regional Context: Northwest Territories

- Mackenzie Valley Resource Management Act (MVRMA)
 - > product of 3 negotiated agreements
 - sets out resource co-management regime, including regional co-management boards
 - 2019 MVRMA amendments provide for regional studies as a co-management tool



Modern agreements not yet finalized in southern NWT;
 no regional boards, may affect trust in the regime

Where is the Slave Geological Province (SGP)?





Why Does it Matter?

- Mineral potential
- Infrastructure development
- Home to Bathurst caribou herd
- Cumulative effects
- Indigenous culture, way of life and wellbeing intimately tied to the land



Request to Initiate a Regional Study

 June 2021: Tłicho Government Grand Chief requested a Regional Study in the SGP prior to major anticipated development:

"To make good decisions about the future of this region, we need good information"

"An independent strategic assessment of all the factors in the region will inform TG, GNWT, and all decision-makers and interested parties about future development of the region...An evidence-based, non-political assessment would help show the full picture of potential impacts, benefits, and trade-offs."





Consideration of the Request

- open-collaboration
 In partnership
 expert opinions meaningfully
 transparent to openly objective website

 collaboration
 respect consultation
 indigenous-led collaboratively shared decision making commitment

 open-collaboration
 meaningfully
 transparent to openly objective website
 social contract
 sharing

- Minister needed to learn the views / interests of other parties & resources
- Workshop with experts & practitioners from across Canada to share knowledge
- Indigenous Governments &
 Organizations, territorial & federal
 governments, co-management boards,
 and industry
- The workshop helped to confirm the interests...

Workshop hosted by the Mackenzie Valley Review Board to learn more about Regional SEAs

Minister's Support

"The importance of cooperation and collaboration, along with fairness and transparency, cannot be understated—partners emphasized these elements as critical to the study's success [...]

I support a collaborative approach to the design and implementation of the study."

The Right Honourable Dan Vandal

Minister of Northern Affairs



Study Criteria

- Ensure fair & transparent process over interest-based outcomes; maximize meaningful public participation
- 2. Identify impacts to caribou & strategies for mitigation of cumulative effects & protecting caribou
- Consider northern priorities, including: Social/cultural/economic well-being; Climate change/cumulative effects/ green economy; Critical Minerals Strategy
- 4. Focus on the Mackenzie Valley (NWT) portion of SGP
- Design so outcomes can be considered for near-term anticipated development (2-3 years) and into the future
- 6. No interruption of existing regulatory / planning processes

Process to Date

February 2023

Minister's

letter

expressing

support and

criteria

Summer 2023

NWT Fires: priorities shift

Independent Committee: • 5-members

February 2024 – 2nd draft

Secretariat





June 2021

Government

Tłıcho

request

Workshop to explore request

February 2023

Workshop to continue discussions approach

October 2023 - 1st draft

Representative Committee:

- 5-members
- 10-member leadership group
- Secretariat

April 2024 – 3rd draft

Independent Committee with Oversight

- 5 members
- 10 member oversight body
- Secretariat

GOVERNANCE

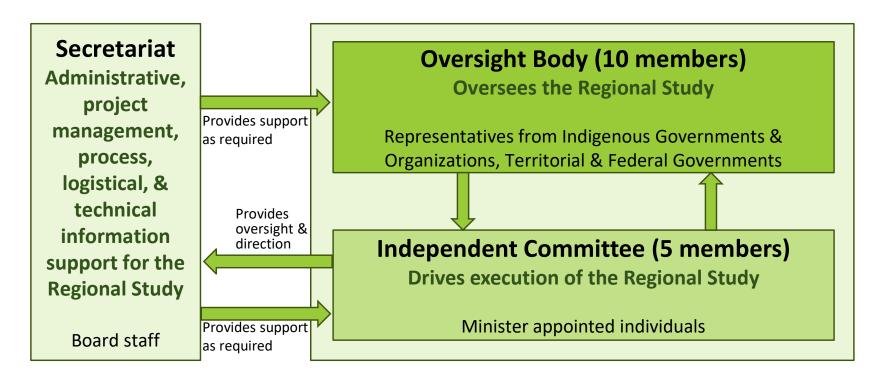
- Government of Canada, CIRNAC
- Government of the **Northwest Territories**
- Tłicho Government
- Yellowknives Dene First Nation
- Deninu Kųę́ First Nation
- Łutsel K'e Dene First Nation
- North Slave Métis Alliance
- **Northwest Territory** Métis Nation
- Kitikmeot Inuit Association
- Observer: Government of Nunavut



Governance...takes time



Current Draft Proposed Governance Model



Challenges

Risk of moving too fast (without buy-in)

- Meeting multiple interests (e.g. goal/objectives)
- Role of MVEIRB & committee selection process
- Decision-making authority
- Challenge reaching consensus

Risk of moving too slow

- Missing window of completion
- Involvement of other parties
- Future projects may face delays / lack of support
- Decisions won't benefit from outcomes
- Limited time / budget

Proposed Workplan Phases (over 2-3 years)

Study Start Up

Phase 1: Scoping

Phase 2: Identifying Strategic Development Scenarios

Phase 3: Assessment and Analysis

Phase 4: Reporting

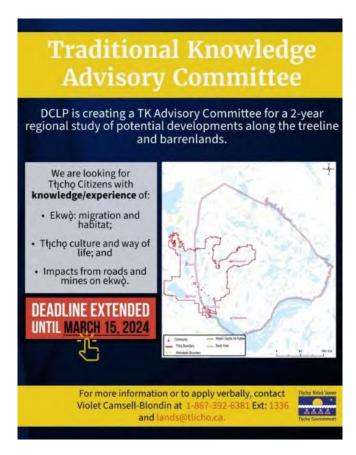
Phase 5: Dissemination and Outreach

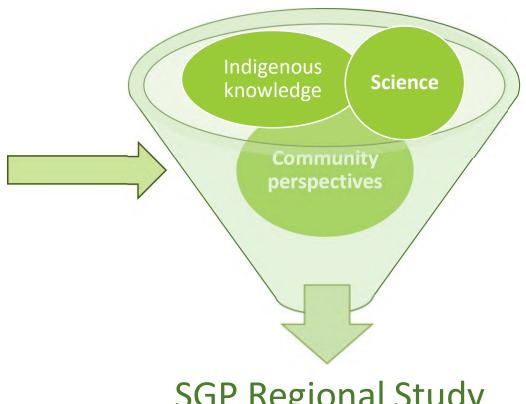
Early Lessons Learned

- Perfection vs Progress
- One size fits one
- It's personal
- Words matter
- Half a baked cake is better than a half-baked cake



Looking Forward: Preparing for the Study





SGP Regional Study

Let's continue the conversation!

Post questions and comments in the IAIA24 app.

Masì Cho Thank you Merci



Director - Environment & Renewable Resources, Northern Affairs, CIRNAC

Canada

Kim.pawley@rcaanc-cirnac.gc.ca



#iaia24